Lancashire Combined Fire Authority

Meeting to be held on 20 February 2023

Capital Strategy and Budget 2023/24-2027/28 (Appendix 1 refers)

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Table 1 Executive Summary and Recommendations

Executive Summary

The report sets out the draft capital programme for 2023/24-2027/28.

As in previous years, the draft programme allows for items included within various asset management plans.

The resultant programme of £55.2m is extremely large. As highlighted in the report, the majority of costs and timing relating to property projects are estimates only at this stage and will be refined in due course.

Anticipated capital funding of £41.5m is available over the life of the programme, leaving a shortfall of £13.6m.

As the Authority has already set aside £2m of funding for the programme, hence the programme would require £11.6m of borrowing in its final two years. The cost of this borrowing is incorporated into the revenue budget in future years, but in any case, would only hit the revenue budget in the latter years of the programme, by which time further funding may have been made available. As such, the Treasurer considers that the programme is prudent, sustainable and affordable in the medium term.

Recommendation

The Combined Fire Authority is asked to approve: -

- The Capital Strategy;
- The proposed Capital Budget;
- The Prudential Indicators as set out at Appendix 1.

Capital Budget Strategy

The Authority's capital strategy is designed to ensure that the Authority's capital investment:

- assists in delivering the corporate objectives;
- provides the framework for capital funding and expenditure decisions, ensuring that capital investment is in line with priorities identified in asset management plans;
- ensures statutory requirements are met, i.e. Health and Safety issues;

- supports the Medium-Term Financial Strategy by ensuring all capital investment decisions consider the future impact on revenue budgets;
- demonstrates value for money in ensuring the Authority's assets are enhanced/preserved;
- describes the sources of capital funding available for the medium term and how these might be used to achieve a prudent and sustainable capital programme.

Managing Capital Expenditure

The Capital Programme is prepared annually through the budget setting process and is reported to the Authority for approval each February. The programme sets out the capital projects taking place in the financial years 2023/24 to 2027/28 and will be updated in May to reflect the effects of the final level of slippage from the current financial year (2022/23).

The majority of projects originate from approved asset management plans, subject to assessments of ongoing requirements. Bids for new capital projects are evaluated and prioritised by Executive Board prior to seeking Authority approval.

A budget manager is responsible for the effective financial control and monitoring of their elements of the capital programme. Quarterly returns are submitted to the Director of Corporate Services on progress to date and estimated final costs. Any variations are dealt with in accordance with the Financial Regulations (Section 4.71). Where expenditure is required or anticipated which has not been included in the capital programme, a revision to the Capital Programme must be approved by Resources Committee before that spending can proceed.

Proposed Capital Budget

Capital expenditure is expenditure on major assets such as new buildings, significant building modifications and major pieces of equipment/vehicles.

The Service has developed asset management plans which assist in identifying the long-term capital requirements. These plans, together with the operational equipment register have been used to assist in identifying total requirements and the relevant priorities.

Vehicles

The Fleet Asset Management plan has been used as a basis to identify the following vehicle replacement programme, which is based on current approved lives:-

	No of Vehicles				
Type of Vehicle	2023/24	2024/2 5	2025/2 6	2026/2 7	2027/2 8
Pumping Appliance	13	-	3	6	11
Climate Change Vehicle	2	-	-	-	-
Command Unit	3	-	-	-	-
Water Tower	2	-	-	-	-
Aerial appliance	1	-	-	-	-

Table 2 Vehicle Requirements (Numbers and cost by type per year)

All-Terrain Vehicle	1	-	-	-	-
Prime mover	2	-	-	-	-
Pod	3	-	-	-	1
Operational Support Vehicles	37	20	12	16	18
	64	20	15	22	30
		В	udget (£m)	
Pumping Appliance	1.930	-	0.660	1.320	2.420
Climate Change Vehicle	0.500	-	-	-	-
Command Unit	0.715	-	-	-	-
Water Tower	1.027	-	-	-	-
Aerial appliance	0.534	-	-	-	-
All-Terrain Vehicle	0.018	-	-	-	-
Prime mover	0.260	-	-	-	-
Pod	0.083	-	-	-	0.030
Operational Support Vehicles	1.030	0.678	0.315	0.512	0.584
	6.097	0.678	0.975	1.832	3.034

(Note several of the vehicles shown in 23/24 have already been ordered and are subject to phased payment, hence the cost shown is the element which is due in 2023/24).

Numbers are based on the order date. Several of the vehicles have long lead times, and stage payments, hence the actual timing of spend is subject to change, with any deliveries spanning across years inevitably resulting in the need to move spend between years, usually this will be in the form of slippage into subsequent years, but occasionally there will be a need to pull budget forward to reflect an earlier delivery/stage completion date. This will be reported to Resources Committee as delivery dates are agreed.

All vehicles are replacements for existing vehicles although, in the case of the Water Towers and Climate Change vehicles, these are in lieu of standard pumping appliances.

It is worth noting that Lancashire Fire and Rescue Service (LFRS) currently has several vehicles provided and maintained by Government under New Dimensions (5 Prime Movers and 1 Utility Terrain Vehicle), which under LFRS replacement schedules would be due for replacement during the period of the programme. However, our understanding is that Government will issue replacement vehicles if they are beyond economic repair, or if the national provision requirement changes. Should LFRS be required to purchase replacement vehicles, grant from Government may be available to fund them. Based on the current position, we have not included these vehicles (or any potential grant) in our replacement plan.

In addition, Fleet Services continue to review future requirements for the replacement of all vehicles in the portfolio, hence there may be some scope to modify requirements as these reviews are completed, and future replacement programmes will be adjusted accordingly. It is worth noting that as electric vehicles continue to develop, we will consider the suitability of these for future replacements which, based on current price differentials, will increase the costs shown above.

Operational Equipment

With the exception of Body Armour, all requirements are replacements for existing end of life equipment: Each of these groups of assets is subject to review prior to replacement, which may result in a change of requirements or the asset life.

	2023/24	2024/25	2025/26	2026/27	2027/28
	£m	£m	£m	£m	£m
Replacement of Existing Equipment					
Thermal Imaging Cameras	0.325	-	-	-	-
Breathing Apparatus (BA) and Telemetry equipment	-	-	1.000	0.900	0.320
Cutting and extrication equipment	0.750	0.750	-	-	-
Disposable Gas Tight suits		0.042			
New Equipment					
Body Armour	0.250				
	1.325	0.792	1.000	0.900	0.320

Table 3 Equipment Requirements (Cost per year)

The replacement Breathing Apparatus project is in its early stages. Until such time as actual requirements in terms of type, numbers, telemetry and communications are known, we will not be in a position to produce a more accurate cost or timing projection, however we currently anticipate some phasing of the implementation, hence costs are spread over 3 years. This may change as we progress through the project.

Body armour requirements are subject to a trial and hence requirements may change following the outcome of this.

ICT

The spend is on replacement/upgraded systems. All replacements identified in the programme will be subject to review, with both the requirement for the potential upgrade/replacement and the cost of such being revisited prior to any expenditure being incurred.

	2023/24	2024/25	2025/26	2026/27	2027/28
	£m	£m	£m	£m	£m
Replace Existing Systems					
Pooled PPE system	-	0.100	-	-	-
Stock Management system	-	0.100	-	-	-
Asset Management system	0.100	-	-	-	-
HFSC referral system	0.100	-	-	-	-
Fire Risk Management	0.100	-	-	-	-
System					

Table 4 ICT Requirements (Cost per year)

Rota management package	-	0.100	-	-	-
(WT/On call)					
Storage Area Network	-	0.200	0.090	-	-
GIS Risk Info	-	0.100	-	-	-
WAN	-	-	0.450	-	-
IRS/MIS	-	-	0.050	-	-
Firewall	0.235	-	-	-	-
Wi-Fi	0.135	-	-	-	-
New Operational					
Communications					
Digitisation of Fire appliances	0.254	-	-	-	-
- additional VMDS units					
Replace Operational					
Communications					
ESMCP (Airwave	-	-	1.000	-	-
replacement – assumed					
funded by grant)					
Incident Ground Radios	0.230	-	-	-	-
UPS	-	-	-	-	0.060
Total ICT Programme	1.219	0.500	1.690	-	0.060

(Note HR and Payroll and the Finance system are both outsourced and form part of on-going Service Level Agreements (SLAs), as such no allowance has been made for their future replacement, as it is assumed that any replacement costs are covered by the existing SLA. If at some point the Service moved away from the current SLAs, then we will incur costs in implementing new systems. We have not allowed for this.)

Buildings

The only new scheme included in the above programme is Estate Improvements provision, which is a sum to enable us to make improvements to the estates on an on-going basis.

	2023/24	2024/25	2025/26	2026/27	2027/28
	£m	£m	£m	£m	£m
New Schemes					
Estate Improvements	0.250	0.250	0.250	0.250	0.250
Existing Schemes					
Upgrade WYLFA Prop	0.125				
W30 – Blackpool Welfare	0.500	-	-	-	-
Drill tower replacements (notional 4 per year)	0.600	0.600	0.600	0.600	0.600
C50 – Preston replacement station	-	5.000	5.000	-	-
STC Props	-	2.500	2.500	-	-
SHQ relocation	-	-	-	7.500	7.500
	1.475	8.350	8.350	8.350	8.350

Table 5 Building Requirements (Cost per year)

In terms of all the building proposals it must be noted that we are still developing requirements/designs hence costings are indicative only.

The replacement of Preston Fire Station is subject to the outcome of a review of response provision within the Preston area and does not include any allowance for acquisition of a new site (should one be required), as it is assumed this will be offset by the sale of the existing site.

The investment in Service Training Centre (STC) Props reflects the need to upgrade/replace some of the training props at STC which are nearing end of life.

The project to replace SHQ has been pushed back to 2026/27, as a definitive decision on the project is required in order to further develop cost and timing. If the relocation does not go ahead, then we will need to review the existing provision and the need to undertake improvement works to ensure appropriate accommodation provision for the next 10 years.

The budget does not include any allowance for updating our property infrastructure to meet future Electric Vehicle charging requirements. This is estimated at £70k per site, but we need to develop a plan to roll out new electric vehicles in line with future regulations and modify sites to cope with this. It is unrealistic to implement this on a big bang approach, hence some phasing of this roll out will need to be incorporated into future capital programmes.

Total Capital Requirements

The following table details capital requirements over the five-year period:

	2023/24	2024/25	2025/26	2026/27	2027/28	TOTAL
	£m	£m	£m	£m	£m	£m
Vehicles	6.097	0.678	0.975	1.832	3.034	12.616
Operational	1.325	0.792	1.000	0.900	0.320	4.337
Equipment						
IT Equipment	1.219	0.500	1.690	-	0.060	3.469
Buildings	1.475	8.350	8.350	8.350	8.350	34.875
	10.116	10.320	12.015	11.082	11.764	55.297

Table 6 Summary Capital Requirements

Capital Funding

Capital expenditure can be funded from the following sources:

Prudential Borrowing

The Prudential Code gives the Authority increased flexibility over its level of capital investment and much greater freedom to borrow, should this be necessary, to finance planned expenditure. However, any future borrowing will incur a financing charge against the revenue budget for the period of the borrowing.

Given the financial position of the Authority we have not needed to borrow since 2007 and repaid a large proportion of our borrowing in October 2017.

Capital Grant

Capital grants are received from other bodies, typically the Government, in order to facilitate the purchase/replacement of capital items.

There is an expectation that the ESMCP project costs will be offset by capital grant, however we have not had any confirmation of this.

To date no other capital grant funding has been made available, nor has any indication been given that capital grant will be available in future years, and hence no allowance has been included in the budget.

Capital Receipts

Capital receipts are generated from the sale of surplus property and vehicle assets, with any monies generated being utilised to fund additional capital expenditure either in-year or carried forward to fund the programme in future years.

The Authority expects to hold £1.7m of capital receipts as at 31 March 2023. This will be fully utilised during the 5-year programme.

It is worth highlighting that the relocation of SHQ would provide an opportunity to sell part or all of the site, subject to any changes at Fulwood Fire Station, however any sale proceeds will not be realised within the timeframe of this programme.

Capital Reserves

Capital Reserves have been created from under spends on the revenue budget in order to provide additional funding to support the capital programme in future years. The Authority expects to hold £18.6m of capital reserves as at 31 March 2023. Over the life of the programme, we anticipate utilising all these reserves.

Revenue Contribution to Capital Outlay (RCCO)

Any revenue surpluses may be transferred to a Capital Reserve in order to fund additional capital expenditure either in-year or carried forward to fund the programme in future years.

As referred to in the Revenue Budget report, elsewhere on this agenda, the revenue contribution to capital is currently set at £4.0m per year, giving total funding of £20.0m over the 5 years. This reduces the need to borrow and hence the capital financing charge associated with this.

Drawdown of Earmarked Reserves

£0.4m has been drawn down from the Innovation Reserve/Earmarked Reserve to fund the digitisation of fire appliances project and part of the Wylfa prop upgrade.

Drawdown of General Reserves

No allowance has been made for the drawdown of any of the general reserve.

Total Capital Funding

The following table details available capital funding over the five-year period:

	2023/24	2024/25	2025/26	2026/27	2027/28	TOTAL
	£m	£m	£m	£m	£m	£m
Capital Grant	-	-	1.000	-	-	1.000
Capital Receipts	1.683	-	-	-	-	1.683
Capital Reserves	4.069	6.320	7.015	1.197	-	18.601
Earmarked	0.364	-	-	-	-	0.364
Reserves						
Revenue	4.000	4.000	4.000	4.000	4.000	20.000
Contributions						
	10.116	10.320	12.015	5.197	4.000	41.648

Summary Programme

Based on the draft capital programme as presented we have a shortfall of £13.6m:

Table 8 Summary Capital Requirements and Funding Available

	2023/24	2024/25	2025/26	2026/27	2027/28	TOTAL
	£m	£m	£m	£m	£m	£m
Capital	10.116	10.320	12.015	11.082	11.764	55.297
Requirements						
Capital Funding	10.116	10.320	12.015	5.197	4.000	41.648
Surplus/(Shortfall)	-	-	-	(5.885)	(7.764)	(13.649)

This show there is a significant funding gap.

Impact on the Revenue budget

The capital programme shows the Authority utilising all of its capital reserves and receipts part way through 2026/27, meaning that the remainder of the capital programme will need to be met from either capital grant (if available), additional revenue contributions or from new borrowing.

The draft budget as set out shows a need to borrow £13.6m. As we have already set aside £2.0m of funds, this would entail £11.6m of new borrowing. This has a significant impact on the revenue budget, in terms of interest payments and setting aside a sum equivalent to the Minimum Revenue Provision (MRP), as shown in the table below. (Note both the interest rate and the life over which MRP is charged are subject to change.)

Table 9 Cost of Borrowing

	26/27 Impact	27/28 Impact
Interest per annum	£88k	£350k
MRP (MRP is only charged in year after purchase)	-	£118k
	£88k	£468k

The cost of this borrowing is incorporated into the revenue budget in future years, but the full year effect of this borrowing will not be felt until 2028/29, where the total cost would be £0.8m.

Programme Assumptions

It is also worth highlighting that the programme is based around a number of assumptions which could change: -

- All costings are subject to refinement during the design and procurement phases;
- Vehicle replacements are based on the Fleet Asset management Plan, however the scale of replacements in 2023/24 is extremely high and hence some slippage is likely, furthermore whilst we have extended the life of appliances to 13 years a review of our scope to extend this further is underway;
- New Dimensions vehicle replacements are expected to be carried out by Government; however, this position may change;
- No allowance has been made for developments in operational equipment, which may justify future investments. At the present time this would need to be met from the Innovation reserve, of which we have £0.25m remaining, or from the revenue budget;
- ICT software replacements are subject to review prior to replacement, which has led in the past to significant slippage;
- Operational Communications Replacements (ESMCP) are subject to a great deal of uncertainty in terms of both timing and costs as they are related to a national replacement project, in addition there may be grant funding available for this which is also unknown at this time;
- The costs and timing for replacement of Preston Fire Station, investment in STC Props and relocation of SHQ are estimates only at this stage;
- Capital grant may be made available in future years, in order to assist service transformation and greater collaboration, although this is felt to be unlikely.

Summary

Without borrowing, the current programme is not balanced, as such the Authority will need to borrow £11.6m over the life of the programme. The cost of this borrowing is incorporated into the revenue budget however, this only impacts the last year of the Medium Term Financial Strategy. Given this, the Treasurer considers that the programme is prudent, sustainable and affordable in the medium term.

As noted above, should any of the funding assumptions or expenditure items within the programme change, this will have an impact on the overall affordability of the programme.

Prudential Indicators

The Prudential Code gives the Authority increased flexibility over its level of capital investment and much greater freedom to borrow, should this be necessary, to finance planned expenditure. However, in determining the level of borrowing, the Authority must prepare and take account of a number of Prudential Indicators aimed at demonstrating that the level and method of financing capital expenditure is affordable, prudent and sustainable. These Indicators are set out at Appendix 1, along with a brief commentary on each. The Prudential Indicators are based on the programme set out above. These indicators will be updated to reflect the final capital outturn position and reported to the Resources Committee at the June meeting.

The main emphasis of these Indicators is to enable the Authority to assess whether its proposed spending and its financing is affordable, prudent and sustainable and in this context, the Treasurer's assessment is that, based on the indicators, this is the case for the following reasons: -

- In terms of prudence, the level of capital expenditure, in absolute terms, is considered to be prudent and sustainable at an annual average of £10.5m over the 3-year period. The trend in the capital financing requirement and the level of external debt are both considered to be within prudent and sustainable levels. Whilst new borrowing is required this only occurs in the last two years of the programme.
- In terms of affordability, the negative ratio of financing costs is attributable to interest receivable exceeding interest payable and Minimum Revenue Provision payments in each of the three years. This reflects the effect of the previous decision to set aside monies to repay debt.

Financial Implications

The financial implications are set out on the report.

Human Resources Implications

None

Equality and Diversity Implications

The capital programme in respect of replacement/refurbishment of existing property will include some element of adaptations to ensure compliance with the Disability Discrimination Act.

Environmental Impact

The environmental impact of decisions relating to the capital programme will be considered as part of the project planning process, and where possible we will look to minimise the environmental impact of this where it is practical and cost effective to do so.

Business Risk Implications

The capital programme is designed to ensure that the Service has the appropriate assets in order to deliver its services; as such it forms a key element in controlling the risk to which the Authority is exposed.

Local Government (Access to Information) Act 1985 List of background papers Paper: Date: Contact:

Reason for inclusion in Part 2 if appropriate: N/A

Appendix 1

Prudential Code for Capital Finance

Information

The Prudential Code for capital finance, issued by the Chartered Institute of Public Finance and Accountancy (CIPFA), is in the form of a professional code of practice to support local authorities in taking decisions on capital expenditure, borrowing and investments. In reaching these decisions the Authority must follow good professional practice and must assess the implications of capital expenditure in terms of affordability, prudence and sustainability. To enable authorities to demonstrate that its decisions reflect these principles, the code sets out indicators that must be used and factors which must be considered.

Capital Expenditure and Financing

The objective in consideration of the affordability of the Authority's capital plans is to ensure that total capital expenditure remains within sustainable limits.

Capital expenditure 2021/22 to 2025/26

The actual expenditure for 2020/21 and forecast expenditure 2021/22, and estimates of capital expenditure to be incurred in future years, as per the proposed capital programme and allowing for slippage from the 2021/22 programme, are:

	2021/22 Actual	2022/23 Forecast	2023/24 Estimate	2024/25 Estimate	2025/26 Estimate
	£m	£m	£m	£m	£m
Capital Expenditure	3.350	3.271	10.116	10.320	12.015

Table 10 Capital expenditure by year

This indicator for 2022/23 will also be updated at the year-end to reflect actual capital expenditure incurred.

Capital Financing 2021/22 to 2025/26

All capital expenditure must be financed, either from external resources (government grants and other contributions), the Authority's own resources (revenue contributions, reserves and capital receipts) or debt (borrowing, leasing and Private Finance Initiative). The planned financing of the above expenditure is as follows:

Table 11 Capital financing by year

	2021/22 Actual	2022/23 Forecast	2023/24 Estimate	2024/25 Estimate	2025/26 Estimate
	£m	£m	£m	£m	£m
Grants and Contributions	-	-	-	-	1.000
Own Resources	3.350	3.271	10.116	10.320	11.015
Debt	-	-	-	-	-
Total	3.350	3.271	10.116	10.320	12.015

Borrowing Strategy

Capital Financing Requirement (CFR) 2021/22 to 2025/26

Table 12 Capital financing requirements by year

	2021/22 Actual	2022/23 Forecast	2023/24 Estimate	2024/25 Estimate	2025/26 Estimate
	£m	£m	£m	£m	£m
Capital Financing Requirement (Debt only)	-	-	-	-	-

The capital financing requirement measures the authority's underlying need to borrow for a capital purpose and reflects the effects of previous investment decisions as well as future planned expenditure. In accordance with best professional practice, the Authority does not associate borrowing with particular items or types of expenditure. External borrowing arises as a consequence of all the financial transactions of the Authority and not simply those arising from capital spending, but in the medium term the Treasurer anticipates that borrowing is undertaken for capital purposes only. These capital financing requirements then feed through into the anticipated level of external debt as reported in the Treasury Management Strategy elsewhere on the agenda but repeated here for completeness. As reported in the Treasury Management Strategy the Authority has made additional MRP provisions since 2010/11 in order to reduce capital financing requirements to nil.

Authorised Limit and Operational Boundary for its Total External Debt

In respect of its external debt the Authority is required to set two limits over the threeyear period: an authorised limit and an operational boundary. Both are based on the planned capital expenditure, estimates of the capital financing requirement and estimates of cash flow requirements for all purposes. It should be noted that these limits have then been uplifted to include potential borrowing associated with a future decision to go ahead with a replacement Headquarters.

The operational boundary is based on the most likely, but not worst case, scenario and represents the maximum level of external debt projected by these estimates. However, unexpected cashflow movements can occur during the year and some provision needs to be made in setting the authorised limit to deal with this. The two indicators are as follows:

Table 13 Borrowing Limits by year

	2021/22 Actual	2022/23 Forecast	2023/24 Estimate	2024/25 Estimate	2025/26 Estimate
	£m	£m	£m	£m	£m
Authorised Limit for External Debt					
Borrowing	6,000	4,000	4,000	4,000	4,000
Other long-term	30,000	30,000	30,000	30,000	30,000
liabilities					
Total	36,000	34,000	34,000	34,000	34,000
Operational Boundary for External Debt					
Borrowing	3,000	3,000	3,000	3,000	3,000
Other long-term liabilities	17,000	16,000	16,000	16,000	15,000
Total	20,000	19,000	19,000	19,000	18,000

Gross Debt and the Capital Financing Requirement

The Prudential Code requires that debt does not exceed the Capital Financing Requirement except in the short term, in order to ensure that over the medium term that debt will only be for capital purposes. This is a key indicator of prudence.

As reported in the Treasury Management Strategy, the Authority has made additional MRP provisions since 2010/11 in order to reduce Capital Financing Requirements and hence the charges associated with this, and in order to set monies aside to pay off debt as it matures. It used these monies to pay off £3.2m of debt in October 2017. As a result of this the level of debt now held, £2.0m, exceeds the capital financing requirement, has been zero after MRP payments made during 2019/20: -

	2021/22 Actual	2022/23 Forecast	2023/24 Estimate	2024/25 Estimate	2025/26 Estimate
	£m	£m	£m	£m	£m
Debt	2.000	2.000	2.000	2.000	2.000
Capital Financing Requirement	-	-	-	-	-

Revenue Budget Implications

Although capital expenditure is not charged directly to the revenue budget, interest payable on loans and Minimum Revenue Provision (MRP, or debt repayments) are charged to revenue, offset by interest receivable. The net annual charge is known as financing costs.

As shown within the Treasury Management Strategy report elsewhere on the agenda, the financing costs are as follows:

	2021/22 Actual	2022/23 Forecast	2023/24 Estimate	2024/25 Estimate	2025/26 Estimate
	£m	£m	£m	£m	£m
Interest payable	0.090	0.090	0.090	0.090	0.090
MRP	0.010	0.010	-	-	-
Interest receivable	(0.206)	(0.770)	(1.300)	(1.000)	(0.650)
Net financing costs	(0.106)	(0.680)	(1.210)	(0.910)	(0.560)

Table 15 Impact on Revenue Budget by year

Proportion of financing costs to net revenue stream

Table 16 Proportion of financing costs to net revenue stream by year

	2021/22 Actual	2022/23 Forecast	2023/24 Estimate	2024/25 Estimate	2025/26 Estimate
Net financing costs	(£0.106m)	(£0.680m)	(£1.210m)	(£0.910m)	(£0.560 m)
Ratio of Financing Costs to Net Revenue Stream	(0.18%)	(1.08%)	(1.85%)	(1.28%)	(0.76%)

The negative percentage of this indicator reflects the low level of underlying debt (following the repayment of the majority of our long-term loans during 2017/18) for the Authority in comparison to the authority's level of investment income, i.e. interest receivable is significantly higher than interest payable.